

UNITED STATES COURT OF APPEALS  
FOR DISTRICT OF COLUMBIA CIRCUIT

JAN 15 2019

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CASE No. 19-1008

UNITED STATES COURT OF APPEALS FOR DISTRICT OF COLUMBIA CIRCUIT	
FILED	JAN 15 2019
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UNITED STATES COURT OF APPEALS  
FOR THE DISTRICT OF COLUMBIA

NP SUNSET LLC  
D/B/A SUNSET STATION HOTEL CASINO,

*PETITIONER,*

v.

NATIONAL LABOR RELATIONS BOARD,

*RESPONDENT.*

**ON PETITION FOR REVIEW OF DECISION AND ORDER OF THE  
NATIONAL LABOR RELATIONS BOARD CASE No. 367 NLRB No. 62, 28-CA-225263**

**PETITION FOR REVIEW OF DECISION AND ORDER  
OF THE NATIONAL LABOR RELATIONS BOARD**

DLA PIPER LLP (US)  
HARRIET LIPKIN (DC No. 434225)  
*HARRIET.LIPKIN@DLAPIPER.COM*  
500 EIGHTH STREET NW  
WASHINGTON, D.C. 20004  
PHONE: (202) 799-4250  
FAX: (202) 799-5250

STANLEY J. PANIKOWSKI (CA No. 224232)  
*STANLEY.PANIKOWSKI@DLAPIPER.COM*  
401 B STREET, SUITE 1700  
SAN DIEGO, CA 92101  
PHONE: (619) 699-2643  
FAX: (619) 764-6643

*Attorneys for Petitioner  
NP Sunset LLC  
d/b/a Sunset Station Hotel Casino*

ORIGINAL

Petitioner NP Sunset LLC d/b/a Sunset Station Hotel Casino (“Petitioner”), hereby petitions the Court for review of, and respectfully requests that the Court set aside, the Decision and Order of the National Labor Relations Board entered on January 7, 2019, which summarily affirmed in part the Regional Director’s determination that Petitioner violated Sections 8(a)(1) and (5) of the National Labor Relations Act. *NP Sunset LLC*, 367 N.L.R.B. No. 62 (slip op. at 1-2) (attached).

Respectfully Submitted,

DATED: January 15, 2019

**DLA PIPER LLP (US)**  
**HARRIET LIPKIN**  
**STANLEY J. PANIKOWSKI**

*/s/ Harriet Lipkin*  
\_\_\_\_\_  
*Attorneys for Petitioner*  
*NP Sunset LLC*  
*d/b/a Sunset Station Hotel Casino*

*NOTICE: This opinion is subject to formal revision before publication in the bound volumes of NLRB decisions. Readers are requested to notify the Executive Secretary, National Labor Relations Board, Washington, D.C. 20570, of any typographical or other formal errors so that corrections can be included in the bound volumes.*

**NP Sunset LLC d/b/a Sunset Station Hotel Casino and  
International Union of Operating Engineers Local 501, AFL-CIO. Case 28-CA-225263**

January 7, 2019

**DECISION AND ORDER**

BY CHAIRMAN RING AND MEMBERS MCFERRAN  
AND KAPLAN

This is a refusal-to-bargain case in which the Respondent is contesting the Union's certification as bargaining representative in the underlying representation proceeding. Pursuant to a charge filed on August 9, 2018, by International Union of Operating Engineers Local 501, AFL-CIO (the Union), the General Counsel issued the complaint on August 27, 2018, alleging that NP Sunset LLC d/b/a Sunset Station Hotel Casino (the Respondent) violated Section 8(a)(5) and (1) of the Act by refusing the Union's request to recognize and bargain with it and to furnish relevant information, following the Union's certification in Case 28-RC-222992. (Official notice is taken of the record in the representation proceeding as defined in the Board's Rules and Regulations, Secs. 102.68 and 102.69(d). *Frontier Hotel*, 265 NLRB 343 (1982).) The Respondent filed an answer admitting in part and denying in part the allegations in the complaint and asserting affirmative defenses.

On September 12, 2018, the General Counsel filed a Motion for Summary Judgment. On September 17, 2018, the Board issued an order transferring the proceeding to the Board and a Notice to Show Cause why the motion should not be granted.<sup>1</sup> The Respondent filed a response, and the Union filed a Joinder in Motion for Summary Judgment and Request for Remedies.

The National Labor Relations Board has delegated its authority in this proceeding to a three-member panel.

**Ruling on Motion for Summary Judgment**

The Respondent admits its refusal to bargain and to furnish requested information, but contests the validity of the Union's certification on the basis of its contention, raised and rejected in the underlying representation proceeding, that the unit is not appropriate.<sup>2</sup> In addition, the Respondent asserts that it has raised issues of material fact by

denying that the requested information is necessary and relevant to the Union's role as bargaining representative.

All representation issues raised by the Respondent were or could have been litigated in the prior representation proceeding. The Respondent does not offer to adduce at a hearing any newly discovered and previously unavailable evidence, nor does it allege any special circumstances that would require the Board to reexamine the decision made in the representation proceeding. We therefore find that the Respondent has not raised any representation issue that is properly litigable in this unfair labor practice proceeding. See *Pittsburgh Plate Glass Co. v. NLRB*, 313 U.S. 146, 162 (1941).

We also find that there are no factual issues warranting a hearing with respect to the Respondent's refusal to furnish the Union with requested information. The complaint alleges, and the Respondent admits, that about July 26, 2018, the Union requested in writing that the Respondent furnish it with the following information:

1. A list of current employees including their names, dates of hire, rates of pay, job classification, last known address, phone number, date of completion of any probationary period, and Social Security number.
2. A copy of all current company personnel policies, practices or procedures.
3. A statement and description of all company personnel policies, practices or procedures other than those mentioned in Number 2 above.
4. A copy of all company fringe benefit plans including pension, profit sharing, severance, stock incentive, vacation, health and welfare, apprenticeship, training, legal services, child care or any other plans which relate to the employees.
5. Copies of all current job descriptions.
6. Copies of any company wage or salary plans.
7. Copies of all disciplinary notices, warnings or records of disciplinary personnel actions for the last year. A copy of all witness statements for any such discipline.
8. A statement and description of all wage and salary plans which are not provided under number 6 above.

The complaint further alleges, and the Respondent admits, that since about July 27, 2018, the Respondent has failed and refused to furnish the information requested by the Union.

It is well established that information concerning the terms and conditions of employment of unit employees is

<sup>1</sup> The General Counsel's motion requests that the Board find that the Respondent has violated the Act "as alleged in paragraph 6(e) of the complaint." This appears to be an inadvertent error, as there is no par. "6(e)" in the complaint. There is, however, a par. 6 in the complaint, and it alleges that by its conduct, the Respondent violated the Act.

Accordingly, we construe the General Counsel's motion as seeking a finding that the Respondent violated the Act as alleged in complaint par. 6.

<sup>2</sup> The Respondent raises the unit issue in both its denial of complaint par. 5(a) and in its affirmative defenses.

presumptively relevant for purposes of collective bargaining and must be furnished on request.<sup>3</sup> See, e.g., *Metro Health Foundation, Inc.*, 338 NLRB 802, 803 (2002). Specifically, with the exception of the request for employee Social Security numbers,<sup>4</sup> the information requested by the Union as to unit employees is presumptively relevant for purposes of collective bargaining, and the Respondent has not asserted any basis for rebutting the presumption. See, e.g., *CVS*, 364 NLRB No. 122, slip op. at 1 (2016), enfd. mem. 709 Fed.Appx. 10 (D.C. Cir. 2017) (per curiam); *Metro Health Foundation*, supra.<sup>5</sup>

Accordingly, we grant the Motion for Summary Judgment.

On the entire record, the Board makes the following

#### FINDINGS OF FACT

##### I. JURISDICTION

At all material times, the Respondent has been a limited liability company with an office and place of business in Henderson, Nevada (the Respondent's facility), and has been engaged in operating a hotel casino. During the 12-month period ending August 9, 2018, the Respondent, in conducting its operations described above, purchased and received at its facility goods valued in excess of \$50,000 directly from points outside the State of Nevada, and derived gross revenues in excess of \$500,000.

We find that the Respondent is an employer engaged in commerce within the meaning of Section 2(2), (6), and (7) of the Act, and the Union has been a labor organization within the meaning of Section 2(5) of the Act.

<sup>3</sup> The Union stated in its request that it sought the information "for bargaining for the bargaining unit." Although the complaint does not specifically state that the information request was limited to unit employees, we find, in agreement with the Respondent, that it should be so construed. See, e.g., *Freyco Trucking, Inc.*, 338 NLRB 774, 775 fn. 1 (2003) (request for "copy of all payroll records" construed as pertaining to unit employees, even though request not described in those specific terms).

<sup>4</sup> The Board has held that employee Social Security numbers are not presumptively relevant and that the requesting union must demonstrate the relevance of such information. *Maple View Manor*, 320 NLRB 1149, 1151 fn. 2 (1996), enfd. mem. 107 F.3d 923 (D.C. Cir. 1997) (per curiam). Here, the Union's request did not specify why it wanted this information, and the Union has not otherwise demonstrated its relevance. See *Pallet Cos.*, 361 NLRB 339, 340 fn. 4 (2014), enfd. mem. 634 Fed.Appx. 800 (D.C. Cir. 2015) (per curiam). We therefore deny summary judgment as to this item and remand this issue to the Region for further appropriate action.

<sup>5</sup> With respect to the Union's request for copies of witness statements in disciplinary matters, the Respondent does not contend there is a confidentiality interest weighing against disclosure of such statements or, indeed, raise any particularized defense, including that the applicable standard should be changed. See *Piedmont Gardens*, 362 NLRB No. 139 (2015) (overruling *Anheuser-Busch, Inc.*, 237 NLRB 982 (1978), under

## II. ALLEGED UNFAIR LABOR PRACTICES

### A. The Certification

Following the representation election held on July 19, 2018, the Union was certified on August 1, 2018, as the exclusive collective-bargaining representative of the employees in the following appropriate unit:

All full-time and regular part-time slot technicians, utility technicians, and slot mechanics employed by the Employer at its facility in Henderson, Nevada; excluding all other employees, office clerical employees, professional employees, and guards and supervisors as defined by the National Labor Relations Act.

The Union continues to be the exclusive collective-bargaining representative of unit employees under Section 9(a) of the Act.

### B. Refusal to Bargain

At all material times, Valerie Murzl has been an agent of the Respondent within the meaning of Section 2(13) of the Act.<sup>6</sup>

About July 26, 2018, the Union requested that the Respondent recognize and bargain with it as the exclusive collective-bargaining representative of the unit employees, and since about July 27, 2018, the Respondent has failed and refused to recognize and bargain with the Union.

About July 26, 2018, the Union requested that the Respondent furnish it with the information described above, and since about July 27, 2018, the Respondent has failed and refused to furnish the requested information. With the exception of Social Security numbers, the requested information for unit employees is necessary for and relevant to

which witness statements were exempt from disclosure, and holding that witness statements must be furnished on request unless employer establishes legitimate and substantial confidentiality interest that outweighs the union's need for the statements), affd. on other grounds 858 F.3d 612 (D.C. Cir. 2017). Chairman Ring and Member Kaplan apply *Piedmont Gardens* here as extant precedent absent any request to reconsider it.

With respect to the Union's request for wage or salary plans of unit employees, we note that, in its response to the Notice to Show Cause, the Respondent refers to this information as confidential but provides no explanation or argument in support. It is well settled that the mere assertion of confidentiality does not, by itself, raise a material issue of fact warranting consideration. E.g., *Mission Foods*, 345 NLRB 788, 792 (2005) (summary judgment granted where "[r]espondent . . . only asserted a blanket claim of confidentiality, and [did] not establish[] why particular information would trigger specific confidentiality concerns"); see also *Bud Antle, Inc.*, 359 NLRB 1257, 1265 (2013) (claim of confidentiality rejected when no evidence offered in support), reaffirmed and incorporated by reference 361 NLRB 873 (2014).

<sup>6</sup> Although the Respondent denies the complaint allegation that Valerie Murzl has held the position of corporate vice president of human resources and is a supervisor within the meaning Sec. 2(11) of the Act, it admits that Murzl is an agent within the meaning Sec. 2(13) of the Act.

the Union's performance of its duties as the exclusive collective-bargaining representative of the unit.

We find that, with the exception of the failure and refusal to furnish Social Security numbers, these failures and refusals constitute an unlawful failure and refusal to recognize and bargain with the Union in violation of Section 8(a)(5) and (1) of the Act.

#### CONCLUSION OF LAW

By failing and refusing since July 27, 2018, to recognize and bargain with the Union as the exclusive collective-bargaining representative of the employees in the appropriate unit, and by failing and refusing since July 27, 2018, to furnish the Union with requested information that is necessary and relevant to the Union's performance of its duties as the exclusive collective-bargaining representative of the Respondent's unit employees, the Respondent has engaged in unfair labor practices affecting commerce within the meaning of Section 8(a)(5) and (1) and Section 2(6) and (7) of the Act.

#### REMEDY

Having found that the Respondent has violated Section 8(a)(5) and (1) of the Act, we shall order the Respondent to cease and desist from such conduct. In addition, we shall order the Respondent to bargain on request with the Union and, if an understanding is reached, to embody the understanding in a signed agreement. We shall also order the Respondent to furnish the Union with the information it requested on July 26, 2018, with the exception of employee Social Security numbers.

To ensure that the employees are accorded the services of their selected bargaining agent for the period provided by law, we shall construe the initial period of the certification as beginning the date the Respondent begins to bargain in good faith with the Union. *Mar-Jac Poultry Co.*, 136 NLRB 785 (1962); accord: *Burnett Construction Co.*, 149 NLRB 1419, 1421 (1964), *enfd.* 350 F.2d 57 (10th Cir. 1965); *Lamar Hotel*, 140 NLRB 226, 229 (1962), *enfd.* 328 F.2d 600 (5th Cir. 1964), *cert. denied* 379 U.S. 817 (1964).

The Union requests additional enhanced remedies. Contrary to the Union's assertion, there has been no showing that the Board's traditional remedies are insufficient to redress the violations found. Accordingly, we deny the Union's request for additional remedies.

The Union also requests a broad order requiring the Respondent to cease and desist from violating the Act "in any other manner." A broad order is appropriate when a respondent has been shown either to "have a proclivity to

violate the Act" or to have "engaged in such egregious or widespread misconduct as to demonstrate a general disregard for the employees' fundamental statutory rights." *Hickmott Foods*, 242 NLRB 1357, 1357 (1979). We find that a broad order is not warranted in the circumstances here.

#### ORDER

The National Labor Relations Board orders that the Respondent, NP Sunset LLC d/b/a Sunset Station Hotel Casino, Henderson, Nevada, its officers, agents, successors, and assigns, shall

1. Cease and desist from

(a) Failing and refusing to recognize and bargain with International Union of Operating Engineers Local 501, AFL-CIO (the Union) as the exclusive collective-bargaining representative of the employees in the bargaining unit.

(b) Refusing to bargain collectively with the Union by failing and refusing to furnish it with requested information that is relevant and necessary to the Union's performance of its functions as the collective-bargaining representative of the Respondent's unit employees.

(c) In any like or related manner interfering with, restraining, or coercing employees in the exercise of the rights guaranteed them by Section 7 of the Act.

2. Take the following affirmative action necessary to effectuate the policies of the Act.

(a) On request, bargain with the Union as the exclusive collective-bargaining representative of the employees in the following appropriate unit concerning terms and conditions of employment and, if an understanding is reached, embody that understanding in a signed agreement:

All full-time and regular part-time slot technicians, utility technicians, and slot mechanics employed by the Employer at its facility in Henderson, Nevada; excluding all other employees, office clerical employees, professional employees, and guards and supervisors as defined by the National Labor Relations Act.

(b) Furnish to the Union in a timely manner the information requested by the Union on about July 26, 2018, with the exception of employee Social Security numbers.

(c) Within 14 days after service by the Region, post at its Henderson, Nevada facility copies of the attached notice marked "Appendix."<sup>7</sup> Copies of the notice, on forms provided by the Regional Director for Region 28, after being signed by the Respondent's authorized representative, shall be posted by the Respondent and maintained for 60 consecutive days in conspicuous places, including all places where notices to employees are customarily posted.

<sup>7</sup> If this Order is enforced by a judgment of a United States court of appeals, the words in the notice reading "Posted by Order of the National Labor Relations Board" shall read "Posted Pursuant to a Judgment of the

In addition to physical posting of paper notices, notices shall be distributed electronically, such as by email, posting on an intranet or an internet site, and/or other electronic means, if the Respondent customarily communicates with its employees by such means. Reasonable steps shall be taken by the Respondent to ensure that the notices are not altered, defaced, or covered by any other material. If the Respondent has gone out of business or closed the facility involved in these proceedings, the Respondent shall duplicate and mail, at its own expense, a copy of the notice to all current employees and former employees employed by the Respondent at any time since July 27, 2018.

(d) Within 21 days after service by the Region, file with the Regional Director for Region 28 a sworn certification of a responsible official on a form provided by the Region attesting to the steps that the Respondent has taken to comply.

IT IS FURTHER ORDERED that the General Counsel's Motion for Summary Judgment is denied with respect to the allegation concerning Social Security numbers in paragraph 5(f)(1) of the complaint, and that this allegation is remanded to the Regional Director for Region 28 for further appropriate action.

Dated, Washington, D.C. January 7, 2018

\_\_\_\_\_  
John F. Ring, Chairman

\_\_\_\_\_  
Lauren McFerran, Member

\_\_\_\_\_  
Marvin E. Kaplan, Member

(SEAL) NATIONAL LABOR RELATIONS BOARD

APPENDIX

NOTICE TO EMPLOYEES

POSTED BY ORDER OF THE

NATIONAL LABOR RELATIONS BOARD

An Agency of the United States Government

The National Labor Relations Board has found that we violated Federal labor law and has ordered us to post and obey this notice.

FEDERAL LAW GIVES YOU THE RIGHT TO

Form, join, or assist a union

Choose representatives to bargain with us on your behalf

Act together with other employees for your benefit and protection

Choose not to engage in any of these protected activities.

WE WILL NOT fail and refuse to recognize and bargain with International Union of Operating Engineers Local 501, AFL-CIO (the Union) as the exclusive collective-bargaining representative of our employees in the bargaining unit.

WE WILL NOT refuse to bargain collectively with the Union by failing and refusing to furnish it with requested information that is relevant and necessary to the Union's performance of its functions as the collective-bargaining representative of our unit employees.

WE WILL NOT in any like or related manner interfere with, restrain, or coerce you in the exercise of the rights listed above.

WE WILL, on request, bargain with the Union as the exclusive collective-bargaining representative of our employees in the following appropriate unit concerning terms and conditions of employment and, if an understanding is reached, embody that understanding in a signed agreement:

All full-time and regular part-time slot technicians, utility technicians, and slot mechanics employed by the Employer at its facility in Henderson, Nevada; excluding all other employees, office clerical employees, professional employees, and guards and supervisors as defined by the National Labor Relations Act.

WE WILL furnish to the Union in a timely manner the information requested by the Union on July 26, 2018, with the exception of employee Social Security numbers.

NP SUNSET LLC D/B/A SUNSET STATION HOTEL  
CASINO

The Board's decision can be found at <https://www.nlr.gov/case/28-CA-225263> or by using the QR code below. Alternatively, you can obtain a copy of the decision from the Executive Secretary, National Labor Relations Board, 1015 Half Street, S.E., Washington, D.C. 20570, or by calling (202) 273-1940.



**CERTIFICATE OF FILING AND SERVICE**

I hereby certify that on January 15, 2019, I caused to be filed one original and four copies of the foregoing *Petition for Review of Decision and Order of the National Labor Relations Board* (“*Petition*”) with the Clerk of the Court for the United States Court of Appeals for the District of Columbia Circuit. Further, I caused to be served by overnight express mail the *Petition* on the parties participating in the underlying National Labor Relations Board proceeding.

Cornele A. Overstreet  
Regional Director, Region 28  
National Labor Relations Board  
2600 North Central Avenue – Suite 1400  
Phoenix, AZ 85004

Elise F. Oviedo  
Counsel for the General Counsel  
National Labor Relations Board, Region 28  
300 Las Vegas Blvd. South, Suite 2-901  
Las Vegas, NV 89101

Adam Stern  
Counsel for International Union of  
Operating Engineers, Local 501  
The Myers Law Group  
9327 Fairway View Place, Suite 100  
Rancho Cucamonga, CA 91730

David A. Rosenfeld  
Counsel for International Union of  
Operating Engineers, Local 501  
Weinberg Roger & Rosenfeld  
1001 Marina Village Parkway, Suite 200  
Alameda, CA 94501

In addition, I caused to be served by hand delivery to the persons listed below:

Peter B. Robb  
General Counsel  
National Labor Relations Board  
1015 Half Street SE  
Washington, DC 20570

Linda J. Dreeben  
Deputy Associate General Counsel  
National Labor Relations Board  
1015 Half Street SE  
Washington, DC 20570

I certify under penalty of perjury that the above is true and correct. Executed at Washington, D.C on January 15, 2019.

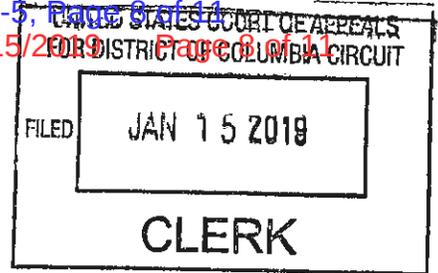
Respectfully Submitted,

/s/ Christine Yang  
An Employee of DLA Piper LLP (US)

UNITED STATES COURT OF APPEALS  
FOR DISTRICT OF COLUMBIA CIRCUIT

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**UNITED STATES COURT OF APPEALS  
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NP SUNSET LLC  
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NATIONAL LABOR RELATIONS BOARD,

*RESPONDENT.*

ORIGINAL

**ON PETITION FOR REVIEW OF DECISION AND ORDER OF THE  
NATIONAL LABOR RELATIONS BOARD CASE No. 367 NLRB No. 62, 28-CA-225263**

**CORPORATE DISCLOSURE STATEMENT OF PETITIONER NP SUNSET LLC  
D/B/A SUNSET STATION HOTEL CASINO (FED. R. APP. P. 26.1)**

DLA PIPER LLP (US)  
HARRIET LIPKIN (DC No. 434225)  
HARRIET.LIPKIN@DLAPIPER.COM  
500 EIGHTH STREET NW  
WASHINGTON, D.C. 20004  
PHONE: (202) 799-4250  
FAX: (202) 799-5250

STANLEY J. PANIKOWSKI (CA No. 224232)  
STANLEY.PANIKOWSKI@DLAPIPER.COM  
401 B STREET, SUITE 1700  
SAN DIEGO, CA 92101  
PHONE: (619) 699-2643  
FAX: (619) 764-6643

*Attorneys for Petitioner  
NP Sunset LLC  
d/b/a Sunset Station Hotel Casino*

Pursuant to Rule 26.1 of the Federal Rules of Appellate Procedure and Circuit Rule 26.1, Petitioner NP Sunset LLC d/b/a Sunset Station Hotel Casino respectfully submits the following Corporate Disclosure Statement.

Petitioner NP Sunset LLC is 100% owned by Station Casinos LLC. 100% of the voting interests in, and management and control of, Station Casinos LLC is held by Red Rock Resorts, Inc., a publicly traded company (“RRR”). Station Holdco LLC holds all of the economic interests in Station Casinos LLC. RRR holds approximately 60% of the economic interests in, and controls, Station Holdco LLC. The economic interests in Station Holdco LLC that are not held by RRR (approximately 40%) are held by non-publicly traded entities (the “Fertitta Entities”) controlled by Frank J. Fertitta III, the Chief Executive Officer and Chairman of the Board of Directors of RRR, and Lorenzo J. Fertitta, Vice Chairman of the Board of RRR (individuals or entities associated with current or former management of RRR unrelated to the Fertitta Entities own approximately 3.3% of the economic interests in Station Holdco that are not held by RRR, with the balance, or approximately 96.7%, held by the Fertitta Entities). RRR does not have a parent company and other than the controlling interests of the Fertitta Entities, no entity has a 10% or greater ownership interest in RRR.

The general nature and purpose of NP Sunset LLC is to operate a resort, spa and casino located in Henderson, NV.

Respectfully Submitted,

DATED: January 15, 2019

**DLA PIPER LLP (US)**  
HARRIET LIPKIN  
STANLEY J. PANIKOWSKI

*/s/ Harriet Lipkin*

\_\_\_\_\_  
*Attorneys for Petitioner*

*NP Sunset LLC*

*d/b/a Sunset Station Hotel Casino*

**CERTIFICATE OF FILING AND SERVICE**

I hereby certify that on January 15, 2019, I caused to be filed one original and four copies of the foregoing *CORPORATE DISCLOSURE STATEMENT OF PETITIONER* (“*Disclosure*”) with the Clerk of the Court of the United States Court of Appeals for the District of Columbia Circuit. Further, I caused to be served by overnight express mail the *Disclosure* on the parties participating in the underlying National Labor Relations Board proceeding.

Cornele A. Overstreet  
Regional Director, Region 28  
National Labor Relations Board  
2600 North Central Avenue – Suite 1400  
Phoenix, AZ 85004

Adam Stern  
Counsel for International Union of  
Operating Engineers, Local 501  
The Myers Law Group  
9327 Fairway View Place, Suite 100  
Rancho Cucamonga, CA 91730

Elise F. Oviedo  
Counsel for the General Counsel  
National Labor Relations Board, Region 28  
300 Las Vegas Blvd. South, Suite 2-901  
Las Vegas, NV 89101

David A. Rosenfeld  
Counsel for International Union of  
Operating Engineers, Local 501  
Weinberg Roger & Rosenfeld  
1001 Marina Village Parkway, Suite 200  
Alameda, CA 94501

In addition, I caused to be served by hand delivery to the persons listed below:

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General Counsel  
National Labor Relations Board  
1015 Half Street SE  
Washington, DC 20570

Linda J. Dreeben  
Deputy Associate General Counsel  
National Labor Relations Board  
1015 Half Street SE  
Washington, DC 20570

I certify under penalty of perjury that the above is true and correct. Executed at Washington, D.C on January 15, 2019.

Respectfully Submitted,

/s/ Christine Yang  
An Employee of DLA Piper LLP (US)